JEFFERSON UNION HIGH SCHOOL DISTRICT

COUNTY OF SAN MATEO DALY CITY, CALIFORNIA

MEASURE "N" GENERAL OBLIGATION BOND AUDIT

FINANCIAL AND PERFORMANCE AUDIT REPORT

FOR THE YEAR ENDED JUNE 30, 2016

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT YEAR ENDED JUNE 30, 2016

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INDEPENDENT AUDITOR'S REPORT

The Board of Trustees and the Citizen's Bond Oversight Committee Jefferson Union High School District Daly City, California

Report on the Financial Statements

We have audited the accompanying financial statements of Measure "N" General Obligation Bond Fund (the "Fund") of Jefferson Union High School District (the "District") as of and for the year ended June 30, 2016, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



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Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure "N" General Obligation Bond Fund of Jefferson Union High School District as of June 30, 2016, and the changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in the Note 1-A, the financial statements present only the individual Measure "N" General Obligation Bond Fund and are not intended to present fairly the financial position or changes in financial position of the District in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2017 on our consideration of the Measure "N" General Obligation Bond Fund's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson Union High School District's internal control over Measure "N" General Obligation Bond Fund financial reporting and compliance.

Patel & Associates, LLP Certified Public Accountants

Patel & Associates LLP

San Jose, California January 30, 2017

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT BALANCE SHEET JUNE 30, 2016

ASSETS	
Cash and investments (Note 2)	\$ 38,191,776
Accounts receivable (Note 3)	58,263
Total assets	<u>38,250,039</u>
LIABILITIES AND FUND BALANCE	
Liabilities	
Account payable	2,298,193
Due to other funds (Note 4)	14,006
Total liabilities	2,312,199
Fund Balance	
Restricted	5,797,717
Assigned	30,140,123
Total fund balance	35,937,840
Total liabilities and fund balance	\$_ 38,250,039

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

FOR THE YEAR ENDED JUNE 30, 2016

REVENUES	
Interest earnings	
Interest and investment earnings	\$ <u>157,417</u>
Total revenues	157,417
EXPENDITURES	
Salaries and benefits	169,684
Books and supplies	183,581
Services and other operating expenditures	1,931,283
Capital outlay	13,409,710
Total expenditures	15,694,258
Excess of expenditures over revenues	(15,536,841)
OTHER FINANCING SOURCES	
Proceeds from sale of bonds	30,021,821
Total other financing sources	30,021,821
Net change in fund balance	14,484,980
Fund balance - beginning of year	21,452,860
Fund balance - end of year	\$ 35,937,840

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

On November 2006 at least 55% of California voters approved Measure "N" which authorized the Jefferson Union High School District (the "District") to issue and sell bonds of up to \$136.9 million in aggregated principal and interest rates below the legal limit and to provide financing for the specific school facilities projects listed in the bond project list, subject to all the accountability requirements specified below.

Expenditures to address specific facilities needs of the District will be in compliance with the requirements of Article XIII A, Section 1(b)(3), of the State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000 (codified at Education Code Sections 15264 and following).

As required by Article XIII A of the California Constitution, the Board of Trustees of the District has certified that it has evaluated safety, class size reduction and information technology needs in developing the list of school facilities projects.

The School Board shall establish an Independent Citizens' Oversight Committee to ensure bond proceeds are expended only on the specified school facilities projects. Annual, independent performance and financial audits are to be performed to ensure compliance to the accountability requirements of Measure "N".

The District issued the 2006 General Obligation Bonds: Series A for \$50,000,000 in April 2007; Series B for \$17,998,936.60 in July 2009; Series C for \$12,000,000 in April 2010; and Series D for \$14,999,736.85 in January 2011. The 2012 General Obligation Bonds Series A for \$35,540,000 in May 2013 and Ed-Tech Series B for \$1,500,000 in June 2013. The 2014 General Obligation Refunding Bonds Series A for \$20,360,000 and Series B for \$720,000 in October 2014 to partially refund the 2006 Series D. The 2015 General Obligation Refunding Bonds for \$41,430,000 in May 2015 to refund the 2005 General Obligation Refunding and 2006 Series A. On May 17, 2016, the District issued the 2012 General Obligation Bonds, 2012 Election Series C, for \$4,860,000, to pay at maturity on June 1, 2016 the issue of 2011 Taxable Bond Anticipation Note (Direct-Pay Qualified School Construction Bonds) which were issued by the District on June 16, 2011 in the aggregate principal amount of \$4,860,000 (the "2011 Notes"). On May 17, 2016, the District issued the 2014 General Obligation Bonds, 2014 Election Series A, for \$30,000,000, to provide funds to finance the school projects. In April 2016 the District issued the 2016 General Obligation Refunding Bonds, for \$11,519,263 to refund on an advance basis all of the District's outstanding General Obligation Bonds, Election of 2006, Series D, issued on January 19, 2011 in the original principal amount of \$14,999,736.85 (the "2006 Series D Bonds"), and to pay related costs of issuance. For the year ending June 30, 2016, the project expenditures amounted to \$15,694,258.

NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - Continued

B. Accounting Policies

The Jefferson Union High School District accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants.

C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements of the Measure "N" General Obligation Bond Fund are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered), except for unmeasured interest on general long-term debt, which is recognized when due.

D. Fund Balance

At June 30, 2016, the fund balance of the Measure "N" General Obligation Bond Fund was classified as follows:

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

E. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 2: <u>CASH AND INVESTMENT</u>

Cash and investment at June 30, 2016 held on behalf of Measure "N" General Obligation Bond Fund consist of following deposit in the County of San Mateo.

Cash in County treasury	\$ 38,191,776
Total cash and investments	\$ 38,191,776

Policies and Practice

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

General Authorizations

As per the Investment policy of the county of San Mateo for the year 2016, Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

	Maximum	Maxımum	Maxımum
	Remaining	Percentage of	Investment In
Authorized Investment Type	Maturity	Portfolio	One Issuer
U.S. Treasury Securities	7 years	None	None
U.S. Government Agency/GSE (Government			
Sponsored Enterprise)	7 years	25%	40%
Commercial Paper	270 days	40%	None
Negotiable Certificates of Deposit	N/A	30%	None
Bankers Acceptance (Domestic and Foreign)	180 days	30%	None
Collateralized Time Deposits	N/A	15%	None
Mortgage and Asset Backed Securities	5 years	20%	None
Corporate Securities	5 years	30%	None
US Instrumentalities	5 years	30%	None
CA Municipal Obligations	5 years	30%	5%
Repurchase Agreements (102% collateral)	92 days	None	None
		Up to the state	
Local Agency Investment Fund (LAIF)	N/A	limit	None
Mutual Funds	N/A	10%	None
Local Government Investment Pools (LGIPs)	N/A	10%	None

NOTE 2: <u>CASH AND INVESTMENT</u> - Continued

Investment in County Treasury

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in the market interest rates. The District manages its exposure to interest rate risk by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

The District monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio. Weighted average maturity of the District's investment in County Pool is 1.06 years.

NOTE 3: ACCOUNTS RECEIVABLE

Accounts receivable as of June 30, 2016 in the amount of \$58,263 represent the amount due from the San Mateo County Treasurer for interest earnings for the quarter ended June 30, 2016.

NOTE 4: DUE TO OTHER FUNDS

Interfund receivable and payable balances arise from interfund transactions and are recorded by all funds affected in the periods in which transactions are executed. As of June 30, 2016, interfund payable balance of \$14,006 was due to general fund for the capital project expenditure paid by it.

NOTE 5: CONSTRUCTION COMMITMENTS

As of June 30, 2016, the District had the following commitments with respect to the unfinished capital projects under Measure "N" General Obligation Bond Fund:

Capital Project	(2015-16 Actual Construction Expenditures	C	Remaining Construction commitments	Percentage of Completion
Jefferson Modernization	\$	12,958,091	\$	4,491,909	74 %
Westmoor Modernization		1,155,188		-	100 %
Oceana Modernization		605,277		394,723	61 %
Technology		440,184		77,170	85 %
Terra Nova Modernization		350,399		-	100 %
District Office		169,684		16,039	91 %
Dist/Acctng		15,435		2,036,065	1 %
Total	\$	15,694,258	\$	7,015,906	



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Trustees and the Citizen's Bond Oversight Committee Jefferson Union High School District Daly City, California

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Measure "N" General Obligation Bond Fund of Jefferson Union High School District as of and for the year ended June 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated January 30, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Jefferson Union High School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson Union High School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson Union High School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charge with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control over that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Measure "N" General Obligation Bond Fund of Jefferson Union High School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Patel & Associates, LLP Certified Public Accountants

Patel & Associates, LLP

San Jose, California January 30, 2017

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2016

There were no findings related to the financial audit of the Measure "N" General Obligation Bond Fund for the year ended June 30, 2016.



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INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

The Board of Trustees and the Citizen's Bond Oversight Committee Jefferson Union High School District Daly City, California

We were engaged to conduct a performance audit of the Jefferson Union High School District's (the "District"), Measure "N" General Obligation Bond Fund for the year ended June 30, 2016.

We conducted our performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was in accordance with the requirements of Article XIIIA, Section 1(b)(3), of the California State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000 (codified at Education Code Sections 15264 and following). We examined the District's compliance with the requirements of Measure "N" as they apply to the bond project expenditures for the year ending June 30, 2016. Management is responsible for the District's compliance with those requirements.

Management of the District is responsible for establishing and maintaining effective internal control. Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Article XIII A, Section 1(b)(3), of the California State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000. Accordingly, we do not express an opinion on the effectiveness of the District's Measure "N" General Obligation Bond Fund's internal control.

The results of our tests indicated that the District's Measure "N" General Obligation Bond Fund were expended only for the specific projects approved by the voters in accordance with the requirements of Article XIII A, Section 1(b)(3), of the California State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000.

San Jose, California January 30, 2017

Patel & Associates, LLP

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT INTRODUCTION AND CITIZENS' OVERSIGHT COMMITTEE MEMBER LISTING JUNE 30, 2016

Jefferson Union High School District (the District) consists of four high schools and one continuation high school and an adult education program. The District serves approximately 4,395 students.

On November 2006, the registered voters of the Jefferson Union High School District approved by more than 55% Measure "N", authorizing the issuance and sale of not-to-exceed \$136,900,000 of general obligation bonds of the District. The bonds were issued to finance the acquisition, construction, modernization, renovation, furnishing, equipping and improving the District facilities.

Measure "N" was a Proposition 39 bond, issued pursuant to the provisions of the Education Code of the State of California and pursuant to a resolution adopted by the Board of Education of the District.

The passage of Proposition 39 in November 2000 amended the California Constitution Code to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects.

Upon passage of Proposition 39, an accompanying piece of legislation, AB1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond Proposition pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Citizens' Bond Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

The Citizens' Oversight Committee for Measure "N" General Obligation Bond Fund was comprised of the following Members as of June 30, 2016.

Jefferson Union High School District

Name	Title	Representation	Term
Jefferey Cooper	Chair	Parent/Guardian of Student Representative	2 years term to 12/31/2017
Jean Brink	Vice Chair	Senior Citizens Organization Representative	2 years term to 12/31/2017
Victor Spano	Member	Community at Large Representative	2 years term to 12/31/2017
Bob McLennan	Member	Business Representative	2 years term to 12/31/2017
Judith M. Kell	Member	Community at Large Representative	2 years term to 12/31/2017
Scott Hoag	Member	Community at Large Representative	2 years term to 12/31/2016
Vacant	Member	Parent/PTA Representative	
Vacant	Member	Taxpayer Association Representative	

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT JUNE 30, 2016

Objectives

The objectives of the examination of compliance applicable to the District are to determine with reasonable assurance that:

- Expenditures charged to the Building Fund have been made in accordance with the bond project list approved by the voters through the approval of Measure "N".
- Any discrepancies of weaknesses in internal controls are noted and recommendations for improvement are provided.
- The District Board and the Citizens' Oversight Committee are provided with a performance audit report as required under the requirements of the California Constitution and Proposition 39.

Scope of Performance Audit

The scope of our performance audit covered the fiscal period from July 01, 2015 to June 30, 2016. The expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than the proceeds of the bonds, were also included within the scope of our audit. Expenditures incurred subsequent to June 30, 2016 were not reviewed or included within the scope of our audit or in this report.

Procedures Performed

We obtained the general ledger and the project expenditure reports prepared by the District for the year ended June 30, 2016 for the Building Fund. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for expenditures to ensure compliance with the requirements of Proposition 39 and Measure "N" with regards to the approved bond projects list. We performed the following procedures:

To meet our objectives, audit tests were performed and included, but were not limited to the following:

- We tested 80% of \$15,694,258 in bond fund invoices paid, which is a combination of 2015-16 expenditures and payments on liabilities accrued as of June 30, 2016 and paid in 2016-17. This includes testing payments for validity, allowability, and accuracy. Expenditures sampled in our test included payments made to vendors.
- We reviewed the approved project listing as set out in the Measure "N" election documents.

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT JUNE 30, 2016

- We verified that funds from the Building Fund were generally expended for the
 construction, reconstruction, acquisition, furnishing and equipping of District facilities
 constituting the authorized bond projects, and we verified that funds held in the
 Building Fund were not used for salaries of school administrators or other operating
 expenses of the District.
- We reviewed sample of projects to ensure that proper bidding procedures were followed pursuant to Public Contract Code Section 20111.
- We sampled two contracts and verified compliance with Public Contract Code bid requirements, board approvals for payments, that invoices paid were within the contract terms and change orders were approved.
- We verified that the District did not exceed change order limitations in excess of 10% pursuant to Public Contract Code.

Conclusion

The performance audit procedures provided reasonable assurance in accordance with GAGAS, that for the fiscal year ended June 30, 2016, Bond proceeds were expended only on the projects listed with the District Measure "N" General Obligation Bond agreements, which authorized the sale of the bonds.

JEFFERSON UNION HIGH SCHOOL DISTRICT MEASURE "N" GENERAL OBLIGATION BOND AUDIT SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2016

There were no findings related to the performance audit of the Measure "N" General Obligation Bond Fund for the year ended June 30, 2016.